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10	Bill Lockyer, Attorney General of the State of California	
11		
12	IN THE SUPERIOR COURT OF THE ST	
13 14	FOR THE COUNTY OF A (Unlimited Jurisdict	
15		
16	PEOPLE OF THE STATE OF CALIFORNIA EX REL. BILL LOCKYER, ATTORNEY GENERAL OF THE STATE OF CALIFORNIA,	Case No. COMPLAINT FOR
17	Plaintiff,	RESTITUTION, DISGORGEMENT, AND/OR
18	V.	DAMAGES, AND ĆIVIL PENALTIES (CALIFORNIA
19	ENRON CORPORATION, ENRON ENERGY	BUSINESS & PROFESSIONS CODE § 17200, CALIFORNIA
20	SERVICES, INC.; ENRON ENERGY SERVICES OPERATIONS, INC.; ENRON ENERGY	CORPORATIONS CODE §29536); DEMAND FOR JURY
21 22	SERVICES, LLC; ENRON NORTH AMERICA CORP.; ENRON POWER MARKETING, INC. AND DOES 1-100,	TRIAL
23	Defendants.	
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28		
	Complaint for Restitution, Disgorgement, And/Or	
	Damages, and Civil Penalties; Demand for Jury Trial	

1	The People of the State of California, by and through Bill Lockyer, Attorney General of
2	the State of California, allege on information and belief as follows:
3	NATURE OF ACTION
4	1. This is a law enforcement action brought by the Attorney General of the State of
5	California to enforce the State's police and regulatory powers under California's Unfair Competition
6	Law (Business & Professions Code § 17200) and California's Commodity Law (Corporations Code
7	§ 29500, et seq.) against ENRON CORPORATION and its subsidiaries and affiliates (collectively
8	referred to herein as "ENRON" or "ENRON Defendants"), for engaging in a number of unlawful,
9	unfair, fraudulent and manipulative trading schemes to the detriment of the people of the State of
10	California. A fundamental element of the trading schemes was the deliberate use of false or
11	misleading information.
12	2. ENRON's chief West Coast power trader, Timothy Belden, and a fellow ENRON
13	trader, Jeffrey Richter, have pleaded guilty to federal wire fraud charges in connection with these
14	trading schemes. In his plea agreement, Belden admitted that between 1998 and 2001, he and other
15	individuals at ENRON agreed to, and did, devise and implement a series of fraudulent schemes
16	
17	to obtain increased revenue for ENRON from wholesale electricity customers and other market participants in the State of California. The schemes required
18	us to submit false information to the PX and ISO in the electricity and ancillary services markets Among other things, we knowingly and intentionally filed
19	energy schedules that misrepresented the nature of the electricity we proposed to supply, as well as the load we intended to serve. We intentionally filed
20	schedules designed to artificially increase congestion on California transmission lines. We were paid to "relieve" congestion when, in fact, we did not relieve
21	it. We exported and then imported amounts of electricity generated within California in order to receive higher, out-of-state prices from the ISO when it
22	purchased "out-of-market." We scheduled energy that we did not have, or did not intend to supply As a result of these false schedules, we were able to
23	manipulate prices in certain markets obtain "congestion management" payments in excess of what we would have received with accurate schedules,
24	and receive prices for electricity above price caps set by the ISO and the Federal Energy Regulatory Commission.
25	rederar Energy Regulatory Commission.
26	3. In this action, the Attorney General seeks to recover restitution, damages, civil
27	penalties, and other equitable relief as authorized under California Business & Professions Code §
28	17206 and California Government Code § 12660.
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1	PARTIES		
2	4. Plaintiff Bill Lockyer is the Attorney General of the State of California and is the		
3	chief law officer of the State (Cal. Const., art. 5, § 13). He is authorized by California Business &		
4	Professions Code § 17204 to prosecute in a court of competent jurisdiction any unlawful, unfair or		
5	fraudulent business act or practice which is prohibited by California Business & Professions Code		
6	§ 17200. The Attorney General is also authorized under California Government Code § 12658 to		
7	enforce the California Commodity Law of 1990 (Cal. Corp. Code §§ 29500, et seq.)		
8	5. Defendant ENRON CORPORATION, is an Oregon corporation with its principal		
9	place of business in Houston, Texas. At all relevant times alleged in this complaint, ENRON		
10	CORPORATION was and is a holding company that, through its subsidiaries and affiliates, engaged		
11	in wholesale merchant and commodity market businesses, the management of end-use retail		
12	customer energy services, the operation of gas transmission systems and the worldwide management		
13	of energy-related assets and broadband services.		
14	6. ENRON ENERGY SERVICES OPERATIONS, INC., with its principal place of		
15	business in Harris, Texas, was and is a wholly owned subsidiary of ENRON ENERGY SERVICES,		
16	LLC and an affiliate of ENRON CORPORATION. At all relevant times alleged in this Complaint,		
17	ENRON ENERGY SERVICES OPERATIONS, INC. was engaged primarily in the business of		
18	providing retail energy products and services.		
19	7. Defendant ENRON ENERGY SERVICES, INC., a Delaware corporation with its		
20	principal place of business in Harris, Texas, was and is a wholly-owned subsidiary of ENRON		
21	ENERGY SERVICES OPERATIONS INC., and an affiliate of ENRON CORPORATION. At all		
22	relevant times alleged in this complaint, ENRON ENERGY SERVICES, INC. was engaged in the		
23	business of retail power sales and related power marketing and energy services.		
24	8. Defendant ENRON ENERGY SERVICES, LLC, a limited liability company with		
25	its principal place of business in Houston, Texas, directly or indirectly owns, controls or holds,		
26	98.16% of the voting securities of ENRON CORPORATION. At all relevant times alleged in this		
27	Complaint, ENRON ENERGY SERVICES, LLC was engaged primarily in the business of retail		
28	energy products and services.		
	3		
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9. Defendant ENRON NORTH AMERICA CORP., a Delaware corporation with its
 principal place of business in Harris, Texas and also previously known as ENRON CAPITAL &
 TRADE RESOURCES CORP., was and is a wholly-owned subsidiary of ENRON
 CORPORATION. At all relevant times, ENRON NORTH AMERICA CORP. was engaged in
 purchasing, marketing, and delivering natural gas, and electricity and other commodities (through
 its wholly owned subsidiary, ENRON POWER MARKETING, INC.) in North America.

10. Defendant ENRON POWER MARKETING, INC., a Delaware corporation with its
principal place of business in Harris Texas, was and is a wholly-owned subsidiary of ENRON
NORTH AMERICA CORP. and an affiliate of ENRON CORPORATION. At all relevant times
alleged in this complaint, ENRON POWER MARKETING, INC. marketed a range of products
related to the purchase, sale and delivery of electric power (including related products and services)
and the management of associate price risks.

13 11. The true names and capacities of defendants sued in this Complaint under fictitious
14 names of DOES 1 through 100, inclusive, are unknown to plaintiff, who sues such defendants by
15 such fictitious names. Each of the fictitiously-named defendants engaged in or is otherwise
16 responsible in some manner for the acts, omissions, misrepresentations, use or misuse of information
17 or other occurrences which caused the violations alleged herein.

18 12. Unless otherwise alleged, whenever reference is made in this Complaint to any act
19 of defendants, such allegation shall mean that each defendant acted individually and jointly with the
20 other defendants named in the Complaint.

13. Unless otherwise alleged, whenever reference is made in this Complaint to any act
of any corporate or other business defendant, such allegation shall mean that such corporation or
other business did the acts alleged in this Complaint through its officers, directors, employees,
agents and/or representatives who were acting within the actual or ostensible scope of their
authority.

14. At all relevant times alleged in this Complaint, each of the defendants has acted as
an agent, representative, or employee of each of the other defendants and has acted within the course
and scope of their actual or ostensible authority.

4	
1 2	/// JURISDICTION
3	15. This Court has jurisdiction to hear the claims alleged in this Complaint and is a court
4	of competent jurisdiction to grant the relief requested.
5	16. This Court has jurisdiction over the ENRON Defendants because they each registered
6	with the Secretary of State to conduct business in California and did conduct business in California
7	by engaging in the offer, sale and purchase of electricity in the State of California and/or the control
8	area of the California Independent System Operator, and because they otherwise have sufficient
9	minimum contacts in California, to render the exercise of jurisdiction over them by the California
10	courts consistent with traditional notions of fair play and substantial justice.
11	VENUE
12	17. Venue is proper in this Court because the causes of action arise in the County of
13	Alameda where some of the violations of law have occurred.
14	STATUTORY BACKGROUND
15	A. <u>The Unfair Competition Law</u>
16	18. California Business & Professions Code section 17200 provides that "unfair
17	competition" shall mean and include <i>any</i> unlawful, unfair or fraudulent business practice.
18	19. Section 17203 of the California Business and Professions Code provides that "[a]ny
19	person who engages, has engaged, or proposes to engage in unfair competition may be enjoined in
20	any court of competent jurisdiction." The court may make such orders or judgments as may be
21	necessary to prevent the use or employment by any person of any practice which constitutes unfair
22	competition or as may be necessary to restore any person in interest any money or property, real or
23	personal, which may have been acquired by means of such unfair competition.
24	20. Section 17206 of the California Business & Professions Code provides that any
25	person who engaged, has engaged, or proposes to engage in unfair competition shall be liable for
26	a civil penalty not to exceed two thousand five hundred dollars (\$2,500) for each violation, which
27	shall be assessed and recovered in a civil action brought in the name of the People of the State of
28	California by the Attorney General. Section 17205 of the California Business & Professions Code
	5 Complaint for Restitution, Disgorgement, And/Or

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further provides that the remedies or penalties thereunder are cumulative to each other and to the
 remedies or penalties available under all other laws of this state.

3

B. <u>The California Commodity Law</u>

4 21. Section 12657 of the California Government Code, which became effective on
5 January 1, 2004, provides the Attorney General with concurrent enforcement powers to enforce
6 California's Commodity Law.

22. Section 12658 of the California Government Code provides that whenever it appears
to the Attorney General that any person has engaged or is about to engage in any act or practice
constituting a violation of the California Commodity Law, the Attorney General may, in his
discretion, bring an action in the name of the People of the State of California in superior court to
enjoin any act or practice constituting a violation of the commodities laws, and, where appropriate,
seek ancillary relief, including restitution, disgorgement, or damages.

23. Section 12661 of the California Government Code also authorizes the Attorney
General to take any actions as are authorized by the federal Commodity and Exchange Act as
amended before or after January 1, 2004, the effective date of Section 12661.

24. Section 13a-2 of the Commodity Exchange Act (7 U.S.C. § 13a-2) authorizes the
Attorney General to bring suit for any act or practice constituting a violation of the Commodity
Exchange Act against any person (other than a contract market, derivatives transaction execution
facility clearinghouse, floor broker, or floor trader). Section 13a-2 (7) of the Commodity Exchange

20 Act further provides that:

- Nothing contained in this section shall prohibit an authorized State official [defined by Section 13a-2(1) to include the attorney general of any State] from proceeding in State court on the basis of an alleged violation of any general civil or criminal antifraud statute of such State.
- 23

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24 25. The Attorney General is enforcing only the general unfair competition and antifraud
25 provisions contained in California Business & Professions Code § 17200 and California
26 Corporations Code § 29536, and not provisions of the Commodity Exchange Act, against the
27 ENRON Defendants in this action.

28

26. Section 29504 of the California Commodity Law defines a "commodity" to include

any fuel (whether liquid, gaseous, or otherwise), and all other goods, articles, products or items of
 any kind. Section 29510 of the California Commodity Law defines a "commodity option" as the
 right but not the obligation to purchase or sell one or more commodities.

4 27. Section 29513 of the California Commodity Law defines an "offer" to include "every
5 offer to sell, offer to purchase, or offer to enter into a commodity contract or commodity option."

6 28. Section 29516 of the California Commodity Law defines "sale" or "sell" to include
7 "every sale, contract of sale, contract to sell, or disposition, for value."

8 29. Section 29536 of the California Commodity Law provides that it is unlawful for any 9 person, directly or indirectly, in connection with the purchase or sale of, the offer to sell, the offer 10 to purchase, the offer to enter into, or the entry into, a commodity, commodity contract, or commodity option to: (a) willfully employ any device, scheme or artifice to defraud; (b) to willfully 11 12 make any false report, enter any false report, make any untrue statement of a material fact or omit 13 to state a material fact necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading; (c) to willfully engage in any 14 15 transaction, act, practice, or course of business which operates or would operate as a fraud or deceit upon any persons; or (d) to willfully misappropriate or convert the funds, security, or property of 16 any other person. 17

30. Section 12660 of the California Government Code provides that any person who
violates any provision of the California Commodity Law shall be liable for a civil penalty not to
exceed twenty-five thousand dollars (\$25,000) for each violation, which shall be assessed and
recovered in a civil action brought by the Attorney General in the name of the people of the State
of California.

FACTS

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- 24

A. Deregulation of California's Electric Generation Market

31. Prior to restructuring of the electricity industry in California, the State's major
investor-owned utilities ("IOUs"), namely Pacific Gas & Electric Company ("PG&E"), Southern
California Edison ("SCE"), and San Diego Gas & Electric Company ("SDG&E"), provided bundled
services for electricity, including generation, transmission, and distribution, to the majority of retail

customers in the state. In September 1996, the California Legislature enacted Assembly Bill1890
 ("AB 1890"), with the goal of introducing competition in the generation and sale of electricity, at
 both the wholesale and retail levels. In order to promote competition, AB1890 encouraged the IOUs
 to divest themselves of a significant portion of their generating capacity. As a consequence, the
 IOUs sold almost all of their natural gas-fired generating capacity to five merchant generating
 companies: Duke, Dynegy, AES, Mirant and Reliant.

7

B. The ISO and PX Markets

32. AB 1890 also established two new institutions: the California Independent System
9 Operator ("ISO") and the California Power Exchange ("PX").

33. The ISO was established to operate the high-voltage transmission grid serving most
of the state and is responsible for all real-time operations, such as continually balancing generation
and load and managing congestion on the transmission system it controls.

13 34. The PX was established to operate two auction-style markets for the purchase and sale of electricity for delivery during the same or next day. These were the "day-ahead" and "day-of 14 15 markets." The intent of the deregulation plan was that 95 percent of the power needed to serve customers in the ISO control area would be sold and purchased through the PX markets. In the day-16 ahead and day-of markets, the PX established a single market clearing price that all sellers collected 17 18 and all buyers paid for power delivered in each hour across the entire ISO control area, provided 19 there were no transmission constraints. When transmission congestion existed, a separate clearing price was established for each transmission constrained area or zone in California.^{1/2} 20

- 21
- 35. At all times alleged in this complaint, the ISO was responsible for managing
- 22

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1. A transmission path is "congested" when total amount of electricity scheduled to be transmitted between two areas across that path exceeds the path's available transmission capacity. A "schedule" is a statement submitted to the ISO that indicates both: (1) an electricity demand requirement (including the quantity of electricity need, the duration of the need and where the delivery is needed) and (2) the proposed electricity supply that is to be used to meet the demand in question (including the quantity of electricity to be delivered, the duration of delivery, the location of the generating facility, along with other technical information regarding transmission losses and what ancillary services will be associated with the delivery). A schedule is considered to be "balanced" when the schedule's demand level is matched with an equivalent level of supply.

congestion on the ISO-controlled grid. The ISO solicited "adjustment bids" in order to allocate the
 limited transmission capacity available across congested transmission paths to those market
 participants that valued it most highly. Adjustment bids represent the amount of money per
 megawatt hour that an entity is willing to pay to have its power transmitted over a particular
 congested path, or be paid to reduce the amount of power it plans to send over a congested path.

36. At all times relevant to the complaint, in addition to operating the congestion
management system, the ISO administered a variety of auction markets for the purpose of procuring
the electricity necessary to operate the transmission system reliably, including an energy market to
procure the power needed to continuously match the amount of power being supplied to the grid
with the amount of energy being demanded by customers. This market is known as the "real-time"
energy market or the "imbalance" energy market.

12 37. The ISO also procured various types of capacity, known as ancillary services, that 13 could be called upon by the ISO to produce electricity in the event of a system emergency, such as 14 a major plant outage, or to correct a routine imbalance between supply and demand on the grid. The 15 ISO procured four different types of ancillary services through auction markets run one day and one 16 hour ahead of actual ("real-time") consumption of the electricity. The four different services are 17 differentiated by the amount of time it takes the producer to deliver the energy to the grid when 18 called on by the ISO.

19 38. A generator or marketer of electricity wishing to participate in the PX and ISO energy 20 markets was required to do so through a scheduling coordinator. A scheduling coordinator is an 21 entity authorized to submit energy bids and schedules to the PX and ISO on behalf of electricity 22 suppliers and purchasers. A generator or marketer could serve as its own scheduling coordinator 23 or use a third party to act as its scheduling coordinator. The PX was also considered to be a 24 scheduling coordinator but with restricted capabilities. Many scheduling coordinators performed 25 several functions, including coordinating many generators and loads; negotiating generator and load 26 changes with clients; negotiating bilateral contracts with or between clients; aggregating contracts between market participants; acting as energy service provider; owning, contracting for, or brokering 27 28 generation; bundling generation and load; acting as the sole agent to the ISO; and submitting

1 schedules and bids for ancillary services.

39. The IOUs were required by law to sell all of the output from the generating units that
they had not previously divested into markets administered by the PX and ISO, and to purchase all
of their energy and capacity requirements from those PX and ISO markets. As a result, the PX was
the largest scheduling coordinator in California, representing at times approximately 90 percent of
the load served by the ISO grid.

40. As a scheduling coordinator, the PX was required to submit a balanced schedule of
load and generation to the ISO for the following day. In order to maintain balance on the
transmission grid, the ISO would dispatch power from sellers that submitted successful bids in the
imbalance energy market or ancillary services markets. If there were insufficient bids in the ISO
real-time market to meet customer demand, the ISO, as a last resort, would purchase energy "out-ofmarket" in order to procure the resources necessary to operate the system.

13 41. Neither the ISO nor the PX purchased or sold energy for their own accounts or benefit. Rather, they served as "market-makers" or clearinghouses to facilitate the sale and purchase 14 15 of wholesale power by market participants such as the ENRON defendants. In markets administered by the PX and ISO, sellers submitted bids specifying the amount of electricity and/or capacity they 16 wished to sell, and the price at which they were offering to sell. The auction operator ranked all bids 17 18 in merit order, (i.e., from lowest to highest price) and then selected all of the bids it needed in order 19 to meet the demand in a given interval. The bid submitted by the highest priced unit selected by the ISO set a single, "market-clearing price" that all buyers paid, and all sellers received. 20

21 22

C. <u>The Breakdown of the Market, Skyrocketing Electricity Prices,</u> <u>and Rolling Blackouts</u>

42. In May 2000, the price of wholesale power quickly rose to historically unprecedented
levels in California, and did not begin declining until June 2001 (the period referred to as "the
California Energy Crisis").

43. During the crisis, buyers of wholesale power incurred massive losses. The two
largest IOUs, SCE and PG&E, incurred enormous debts and, as a result, defaulted on payments to
both the PX and the ISO. PG&E filed for bankruptcy in April 2001, and SCE teetered on the brink

of bankruptcy. On January 29, 2001, the PX suspended trading on its markets, effectively ceasing
 its operations, and declared bankruptcy on March 9, 2001.

45. On January 17, 2001, Governor Davis declared a state of emergency in order to
ensure that a continuous supply of energy was available in California. Governor Davis authorized
the State, through the California Department of Water Resources ("DWR"), to purchase electricity
to protect health, safety, and vital economic interests of California citizens and businesses. From
January through October 2001, DWR spent \$10 billion buying electricity on a short-term basis from
suppliers, including the ENRON Defendants. All told, wholesale power buyers paid approximately
\$27 billion in each of 2000 and 2001 for wholesale power, compared to \$7 billion in 1999.

10 46. Those costs were passed on to retail, end-use customers, and retail rates remain 11 among the highest in the nation four years after the start of the crisis. Retail customers of SDG&E 12 began paying dramatically increased rates in the summer of 2000 as a result of the AB 1890 "rate 13 freeze" ending early. In June, the average residential rate increased to more than 6 cents/kwh from 14 3-5 cents/kwh in May. In July, the rate increased to more than 13 cents/kwh. By September, rates 15 had skyrocketed to 21 cents/kwh, with the average price of residential electricity increasing 413 percent from the third quarter of 1999 to the third quarter of 2000. Paying the monthly electric bill 16 became a major economic hardship for many individual customers. Numerous businesses were 17 18 forced to raise prices, lay off employees, or go out of business altogether. Public agencies, such as 19 schools and hospitals, also absorbed debilitating rate increases. Ultimately, the State was forced to 20 adopt legislation capping the retail rates of SDG&E customers in order to cushion the impact.

- 47. In a series of decisions beginning in 2001, the California Public Utilities Commission
 ("CPUC") was forced to significantly increase the rates paid by retail, end-use customers of PG&E
 and SCE, as well. The CPUC also approved steep rate increases necessary to recoup the billions of
 dollars that DWR spent buying wholesale power.
- 48. The crisis also posed a serious threat to the safety and reliability of high voltage
 transmission grid serving the State, which was subjected to extended periods of ISO-declared system
 emergencies in which operating reserves fell below system requirements. The ISO declared
 numerous Stage 3 system emergencies (the highest level of system emergency) because actual or

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anticipated operating reserves were less than or equal to one and a half percent (1¹/₂%) of projected
 peak demand. For the first time ever in California history, businesses and residents in the State were
 subjected to rolling blackouts.

4

D. Enron's Shocking Disregard for the Public Welfare

5 49. While the State reeled from the combined impact of sky high power prices, supply 6 shortages, and rolling blackouts, the ENRON Defendants enjoyed massive, unprecedented profits, 7 and extracted millions of dollars in ill-gotten gains from utilities and their customers through a 8 variety of fraudulent schemes. And through it all, the ENRON Defendants displayed a shocking 9 disregard for the public welfare, as numerous telephone conversations involving their trading 10 personnel vividly demonstrate.

50. In one such call, Enron traders rejoiced at the prospect of a major transmission line
being shut down due to a fire, potentially causing prices to increase and threatening the stability of
the grid:

14 Person 2: The magical word of the day is "Burn Baby Burn."

15 Person 1: What's happening?

16 Person 2: There's a fire under the core line it's been derated from 45 to 2100.

17 Person 1: Really.

18 Person 2: Yup.

19 Together: Burn baby, burn.

51. In other such calls, Enron traders boasted about "steal[ing] money from California
to the tune of about a million" dollars a day, and the ease with which they lined their own pockets
at the expense of ordinary Californians:

23 KEVIN: So the rumor's true? They're [expletive] takin' all the money back from you
24 guys? All the money you guys stole from those poor grandmothers in California?

BOB: Yeah, grandma Millie, man. But she's the one who couldn't figure out how to
[expletive] vote on the butterfly ballot.

KEVIN: Yeah, now she wants her [expletive] money back for all the power you've
charged right up - jammed right up her [expletive] for [expletive] 250 dollars a megawatt hour.

[laughter]

E. <u>The Enron Defendants' Fraudulent Trading Schemes</u>

52. Through their scheduling coordinators, the ENRON Defendants sold electricity into
the California markets. They operated in all of the organized spot markets, including day-ahead,
day-of, real-time, and ancillary services. They made tens of thousands of electricity transactions in
those markets starting in approximately 1998 and continuing through 2002.

53. Beginning as early as 1998 and continuing at least through 2001, the ENRON
Defendants willfully engaged in a startling array of manipulative and fraudulent schemes designed
to enable them to collect payment for ancillary services they never intended to provide and did not
provide, to obtain "congestion relief" payments for taking actions that did not relieve any
congestion, and to receive prices for wholesale power above the ISO's price cap. These gaming
schemes are widely known as the "Enron trading strategies." The Enron trading strategies include,
but are not limited to, the following:

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1. <u>Congestion Games</u>

54. The ENRON Defendants engaged in several strategies designed to collect payment
for taking actions that would purportedly "relieve" congestion along constricted transmission paths.
The ENRON Defendants willfully submitted false schedules to the ISO for the purpose of creating
illusory congestion and collecting payment for taking actions to "relieve" congestion that were
bogus and did not relieve any actual congestion. These sham "congestion-relief" schemes include,
but are not limited to, the following:

21

a) "Deathstar"

55. In a "Deathstar" transaction, the ENRON Defendants scheduled power in the
opposite direction of congestion without having any intention of delivering the power. The ENRON
Defendants collected payment for "relieving" congestion, but put no actual power onto the grid and
took no power off of the grid. Thus, no congestion was relieved.



b) "Wheel-Out"

56. In a "Wheel-Out" transaction, the ENRON Defendants, knowing that an inter-tie line
at the ISO border (connecting the ISO control area with outside grids) was completely constrained

(i.e., its available capacity is set at zero) or out-of-service, scheduled power over the inter-tie line 1 2 for the sole purpose of creating the appearance of congestion on the affected path. The ENRON 3 Defendants submitted these bogus schedules in the knowledge that the schedule ultimately would 4 be curtailed by the ISO, and that they would receive a congestion relief payment from the ISO 5 without having to send any power over the line in the first place, and without having to "relieve" any actual congestion. 6

7

c) "Non-Firm Export"

8 57. In a "non-firm export," the ENRON Defendants scheduled non-firm energy from a 9 point in California to a control area outside of California in the opposite direction of congestion 10 without having any intention of making the delivery. As soon as the ENRON Defendants collected payment for purportedly "relieving" congestion on the facility, they cut the export schedule. As a 11 12 result, no power was transmitted and no congestion was relieved, even though congestion relief 13 payment was collected.

14

2. **Ancillary Services-Related Games / "Get Shorty"**

15 58. Market participants providing ancillary services to the ISO are paid by the megawatt for keeping their capacity in reserve in the event it is needed by the ISO to generate power. In the 16 event the ISO orders a market participant to produce electricity from this reserve capacity, the ISO 17 18 also pays the seller by the megawatt hour for the power provided.

19 59. In order to preserve these critically-important electricity-supply reserves, each market 20 participant that sells ancillary services to the ISO expressly warrants through a Participating 21 Generator Agreement that it has sufficient capacity to meet its obligation and will keep its capacity 22 in reserve and available for dispatch by the ISO.

23

60. The ENRON Defendants engaged in a manipulative scheme, known both as "Get 24 Shorty" or paper trading of ancillary services, under which they collected payment for ancillary 25 services they did not provide, and never intended to provide. The ENRON Defendants carried out 26 this scheme by willfully submitting bids to provide ancillary services in the day-ahead market without having any physical resources (i.e., actual generating reserves) backing up the sale. The 27 28 ENRON Defendants then "covered" all or part of their commitment by buying ancillary services in

the hour-ahead market so that they could profit from selling high in the day-ahead market and
 buying back at a lower price in the real-time market. In submitting their bids to provide ancillary
 services to the ISO, the ENRON Defendants willfully and falsely represented that the capacity they
 were obligated to keep in reserve was actually available for dispatch, when in fact it did not exist.

5

3. <u>Submission of False Load Schedules / "Fat Boy"</u>

6 61. Market participants within the ISO-control area are required to submit balanced
7 schedules to the ISO, in which anticipated generation must be scheduled against an equal amount
8 of load that the market participant expected to serve. The ENRON Defendants willfully submitted
9 bogus schedules that overstated the load they intended to supply, knowing that the "excess"
10 generation would be accounted for by ISO as an "uninstructed deviation" and paid the market
11 clearing price for imbalance energy.

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4. "Ricochet" or "Megawatt Laundering"

62. The ENRON Defendants engaged in a manipulative trading scheme known as "ricochet" or "megawatt laundering" designed to evade the price cap in the ISO's real-time, imbalance energy market. The ISO had a practice of paying prices above its cap for power imported from sources located outside the State when supplies bid into the real-time market were insufficient to meet demand. Such sales, known as "out-of-market" or "OOM" sales, were completed outside the centralized, imbalance energy market.

19 63. In a ricochet transaction, the ENRON Defendants purchased energy in the PX day ahead or day-of market, sold it briefly to an entity located outside the State and then repurchased it
 back from the entity so that they could sell it back to the ISO at a greatly inflated price as an OOM
 sale. Through this strategy, the ENRON Defendants willfully and falsely represented to the ISO that
 the energy it sold as OOM had been imported into California in order to be paid at a price above the
 cap, despite the fact that, as a practical matter, no energy ever left or re-entered the State.
 <u>FIRST CAUSE OF ACTION</u>

UNFAIR BUSINESS COMPETITION (Business and Professions Code § 17200 et seq.)

64. Plaintiff realleges and incorporates by reference paragraphs 1 through 63 inclusive

Complaint for Restitution, Disgorgement, And/Or Damages, and Civil Penalties; Demand for Jury Trial 1 as if fully set forth herein.

2 65. Section 17200 of the California Business & Professions Code prohibits unfair
3 competition, which includes any unlawful, unfair or fraudulent business act or practice.

66. Beginning in 1998 and continuing through at least 2001, each ENRON Defendant
willfully engaged in unfair competition that includes, but is not limited to:

6 (a) offering to sell ancillary services to the ISO without having any physical
7 resources backing up the sale, and collecting payment for ancillary services they did not provide and
8 had no intention of providing;

9 (b) misrepresenting "out-of-market" sales of power to the ISO as "imports," and
10 collecting payment for "out-of-market" sales at prices above the price cap, when in fact the power
11 originated in California;

12 (c) overstating the amount of load they expected to serve, and thereby collecting
13 payment for the "excess" generation at the market clearing price;

(d) scheduling non-firm energy in the opposite direction of congestion to a point
outside the ISO control area without having any intention of delivering the power, collecting
payment for purportedly relieving congestion, and then cutting the schedule before putting any
energy on the grid;

(e) scheduling power in the opposite direction of congestion without having any
intention of delivering the power, and collecting payment for purportedly relieving congestion, when
in fact no congestion was relieved; and

(f) scheduling power across an inter-tie with the knowledge that it was out-ofservice or already completely constrained, and without having any intention of delivering the power,
and collecting payment for purportedly relieving congestion on the line without relieving any
congestion.

25 67. Each of the acts and practices of the ENRON Defendants, including, but not limited
26 to, those alleged in Paragraph 66 to this Complaint are "unfair" within the meaning of California
27 Business & Professions Code §17200.

28

68. Each of the acts and practices of the ENRON Defendants, including, but not limited

to, those alleged in Paragraph 66 to this Complaint are "fraudulent" within the meaning of California 1 2 Business & Professions Code §17200. 3 69. Each of the acts and practices of the ENRON Defendants, including, but not limited to, those alleged in Paragraph 66 to this Complaint are "unlawful" within the meaning of California 4 5 Business & Professions Code §17200 because they violate California law, including but not limited to California Corporations Code § 29536. 6 7 70. As a direct consequence of the ENRON Defendants' unlawful, unfair and fraudulent 8 business practices, the operations of the ISO and PX markets were adversely affected, overall 9 system-wide grid reliability was degraded, and the health, safety, and economic well-being of 10 California businesses and residents were put in danger. 71. As a direct consequence of the ENRON Defendants' unlawful, unfair and fraudulent 11 12 business practices, California businesses and residents were subjected to the risks and dangers of 13 power supply interruptions, rolling blackouts and other adverse consequences. **SECOND CAUSE OF ACTION** 14 UNLAWFUL COMMODITY TRANSACTIONS 15 (California Corporations Code §§ 29500, et seq.) 16 17 72. Plaintiff realleges and incorporates by reference paragraphs 1 through 71 inclusive 18 as if fully set forth herein. 19 73. Under California Government Code §§ 12658 and 12660, the Attorney General has authority to enforce the California Commodity Law, Cal. Corp. Code §§ 29500 et seq., and to seek 20 21 injunctive relief, civil penalties, and ancillary relief, including restitution, disgorgement, and 22 damages for violations thereof. 23 74. Electricity is a "commodity" as defined under § 29504 of the California Commodity 24 Law. 25 75. Ancillary services are "commodity options" within the meaning of § 29510 of the 26 California Commodity Law. 27 76. The ENRON Defendants engaged in transactions in which they offered to sell, sold, 28 offered to purchase, and purchased commodities and commodity options in the PX and ISO markets. 17 Complaint for Restitution, Disgorgement, And/Or

Damages, and Civil Penalties; Demand for Jury Trial

 offers to sell, sales, offers to purchase, and purchases, of commodities and commodity options in PX and ISO markets, the ENRON Defendants violated § 29536(a)-(d) by engaging in consistent including, but not limited to, the following: (a) willfully and fraudulently offering to sell ancillary services to the ISO with having any physical resources backing up the sale, and collecting payment for ancillary services (b) willfully and fraudulently misrepresenting "out-of-market" sales of power is a structure of the power never left or re-entered California; (c) willfully and fraudulently overstating the amount of load they expected to sand thereby collecting payment for the "excess" generation at the market clearing price; (d) willfully and fraudulently scheduling non-firm energy in the opposite dire of congestion to a point outside the ISO control area without having any intention of delivering power, collecting payment for purportedly relieving congestion, and then cutting the schedule be any putting any energy on the grid; 			
3 purchase or sale of, the offer to sell, the offer to purchase, the offer to entrinto, or the entry into, a commodity, commodity contract, or commodity option, to do any of the following: 4 (a) To willfully employ any device, scheme, or artifice to defraud. 5 (b) To willfully make any false report, enter any false record, make any untrue statement of a material fact, or omit to state a material fact in necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading. 8 (c) To willfully engage in any transaction, act, practice, or course of business which operates or would operate as a fraud or deceit upon any persons. 10 (d) To willfully misappropriate or convert the funds, security, or property of any other person. 11 78. Beginning in 1998 and continuing through at least 2001, in connection with offers to sell, sales, offers to purchase, and purchases, of commodities and commodity options is including, but not limited to, the following: 16 (a) willfully and fraudulently offering to sell ancillary services to the ISO withaving any physical resources backing up the sale, and collecting payment for ancillary services to the ISO withaving any physical resources backing up the sale, and collecting payment for ancillary services approximate and the power never left or re-entered California; 19 (b) willfully and fraudulently misrepresenting "out-of-market" sales of pow 10 (c) willfully and fraudulently overstating the amount of load they expected tos and thereby collecting payment for the "excess" gene	1	77. Section 29536 of the California Commodity Law provides in relevant part:	
3 or the entry into, a commodity, commodity contract, or commodity option, to do any of the following: 4 (a) To willfully employ any device, scheme, or artifice to defraud. 5 (b) To willfully make any false report, enter any false record, make any untrue statement of a material fact, or omit to state a material fact necessary in order to make the statements made, in the light of the circumstances under which they were made, not misleading. 8 (c) To willfully engage in any transaction, act, practice, or course of business which operates or would operate as a fraud or deceit upon any persons. 10 (d) To willfully misappropriate or convert the funds, security, or property of any other person. 11 78. Beginning in 1998 and continuing through at least 2001, in connection with offers to sell, sales, offers to purchase, and purchases, of commodities and commodity options including, but not limited to, the following: 16 (a) willfully and fraudulently offering to sell ancillary services to the ISO will having any physical resources backing up the sale, and collecting payment for ancillary services to the ison with in fact the power never left or re-entered California; 17 (b) willfully and fraudulently overstating the amount of load they expected to sa and thereby collecting payment for the "excess" generation at the market clearing price; 18 (c) willfully and fraudulently scheduling non-firm energy in the opposite dire of congestion to a point outside the ISO control area without having any intention of delivering power, collecting payment for purportedly relieving congestion, and then cuttin	2		
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14 PX and ISO markets, the ENRON Defendants violated § 29536(a)-(d) by engaging in consistent including, but not limited to, the following: 15 including, but not limited to, the following: 16 (a) willfully and fraudulently offering to sell ancillary services to the ISO with having any physical resources backing up the sale, and collecting payment for ancillary services 18 did not provide and had no intention of providing; 19 (b) willfully and fraudulently misrepresenting "out-of-market" sales of pow 20 ISO as "imports," and collecting payment for "out-of-market" sales at prices above the price 21 (c) willfully and fraudulently overstating the amount of load they expected to s 23 and thereby collecting payment for the "excess" generation at the market clearing price; 24 (d) willfully and fraudulently scheduling non-firm energy in the opposite dire 25 of congestion to a point outside the ISO control area without having any intention of delivering 26 power, collecting payment for purportedly relieving congestion, and then cutting the schedule b 26 any putting any energy on the grid;	12	78. Beginning in 1998 and continuing through at least 2001, in connection with their	
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 (d) willfully and fraudulently scheduling non-firm energy in the opposite dire of congestion to a point outside the ISO control area without having any intention of deliverin power, collecting payment for purportedly relieving congestion, and then cutting the schedule be any putting any energy on the grid; 	22	(c) willfully and fraudulently overstating the amount of load they expected to serve,	
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27 any putting any energy on the grid;	25	of congestion to a point outside the ISO control area without having any intention of delivering the	
	26	power, collecting payment for purportedly relieving congestion, and then cutting the schedule before	
28 (e) willfully and fraudulently scheduling power in the opposite direction	27	any putting any energy on the grid;	
	28	(e) willfully and fraudulently scheduling power in the opposite direction of	
18 Complaint for Restitution, Disgorgement, And/Or			

congestion without having any intention of delivering the power, and collecting payment for
 purportedly relieving congestion, when in fact no congestion was relieved; and

(f) willfully and fraudulently scheduling power across an inter-tie with the
knowledge that it was out-of-service or already completely constrained for the purpose of creating
the appearance of congestion, and then collecting payment for relieving congestion on the line
without relieving any congestion, and without having any intention of doing so.

80. As a direct consequence of the ENRON Defendants' violations of § 29536(a)-(d),
8 the operations of the ISO and PX markets were adversely affected, overall system-wide grid
9 reliability was degraded, and the health, safety, and economic well-being of California businesses
10 and residents were put in danger.

81. As a direct consequence of the ENRON Defendants' violations of § 29536(a)-(d),
California businesses and residents were subjected to the risks and dangers of power supply
interruptions, rolling blackouts and other adverse consequences.

14

PRAYER FOR RELIEF

15 WHEREFORE, the Attorney General prays for judgment against Defendants, and each16 of them, as follows:

For an order permanently enjoining Defendants from violating California Business
 & Professions Code § 17200 and California Corporations Code § 29536, including but not limited
 to the violations alleged in this Complaint.

20 2. For an order directing Defendants to pay restitution in an amount according to proof,
 21 as authorized by California Business & Professions Code § 17203;

3. For an order directing Defendants to pay restitution, disgorgement, and/or damages
in amounts according to proof, as authorized by California Government Code § 12658(b).

For an order assessing civil penalties in the amount of Two Thousand Five Hundred
 Dollars (\$2,500) against each Defendant for each violation of California Business & Professions
 Code § 17200, as authorized by California Business & Professions Code § 17206;

5. For an order assessing civil penalties in the amount of Twenty Five Thousand Dollars
(\$25,000) for each violation of the California Commodity Law, as authorized by California

Complaint for Restitution, Disgorgement, And/Or Damages, and Civil Penalties; Demand for Jury Trial

1	Government Code § 12660;	
2	6. For an order awarding Plaintiffs their costs of suit herein;	
3	7. For such other and further relief as the nature of the case may require and the court	
4	deems appropriate and just.	
5	DEMAND FOR JURY TRIAL	
6	Plaintiffs hereby demand trial by jury.	
7	DATED: June 17, 2004	
8	Respectfully submitted,	
9	BILL LOCKYER Attorney General of the State of California	
10	TOM GREENE Senior Assistant Attorney General	
11 12	KENNETH ALEX Supervising Deputy Attorney General	
13	DANETTE E. VALDEZ Supervising Deputy Attorney General	
14		
15	KEITH YAMANAKA	
16	Deputy Attorney General Attorneys for People of the State of California	
17	ex rel. Bill Lockyer, Attorney General of the State of California	
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	Complaint for Restitution, Disgorgement, And/Or Damages, and Civil Penalties; Demand for Jury Trial	